**Economic Ambition Board** 

# Meeting

# NORTH WALES ECONOMIC AMBITION BOARD

Date and Time

9.30 am, FRIDAY, 6TH DECEMBER, 2024

Location

Virtual Meeting

(For public access to the meeting, please contact us)

**Contact Point** 

**Rhodri Jones** 

01286 679556

rhodrijones1@gwynedd.llyw.cymru

# NORTH WALES ECONOMIC AMBITION BOARD

# MEMBERSHIP OF THE JOINT COMMITTEE

# **Voting Members**

# Councillors

Jason McLellan

Gary Pritchard

Mark Pritchard

Dave Hughes

Charlie McCoubrey

Denbighshire County Council

Isle of Anglesey County Council

Wrexham County Borough Council

Flintshire County Council

Conwy County Borough Council

Nia Jeffreys Cyngor Gwynedd

# **Advisers - Non-voting**

Aled Jones-Griffith Grŵp Llandrillo Menai
Joe Yates Wrexham University
Yana Williams Coleg Cambria

Askar Sheibani Business Delivery Board

Professor Edmund Burke Bangor University

# **Chief Officers - Non-voting**

Dylan Williams Isle of Anglesey County Council
Rhun ap Gareth Conwy County Borough Council
Neal Cockerton Flintshire County Council

Dafydd Gibbard Cyngor Gwynedd

Ian Bancroft Wrexham County Borough Council Graham Boase Denbighshire County Council

# Officers in Attendance

Dewi Morgan
Iwan G. Evans
Alwen Williams
Nia Medi Williams

Section 151 Officer
Monitoring Officer
Portfolio Director
Head of Operations
Senior Operations Officer

# AGENDA

#### 1. CHAIR

To elect a Chair until the next Annual Meeting of the Board.

### 2. VICE-CHAIR

To elect a Vice-chair until the next Annual Meeting of the Board, in the event of a vacancy.

#### 3. APOLOGIES

To note any apologies for absence.

## 4. DECLARATION OF PERSONAL INTEREST

To receive any declarations of Personal Interest

## 5. URGENT BUSINESS

To note any items that are a matter of urgency in the view of the Chairman for considerartion.

# 6. MINUTES OF THE PREVIOUS MEETING

5 - 11

The Chair shall propose that the minutes of the meeting held on 8 November 2024 be signed as a true record.

# 7. FORMER NORTH WALES HOSPITAL, DENBIGH - CHANGE 12 - 14 REQUEST

David Mathews (Land and Property Programme Manager) to present the report.

# 8. EXCLUSION OF PRESS AND PUBLIC

The Chair shall propose that the press and public be excluded from the meeting during the discussions on the following items due to the likely disclosure of exempt information as defined in Paragraph 14 of Schedule 12A of the Local Government Act 1972 Information relating to the financial or business affairs of any particular person (including the authority holding that information).

There is an acknowledged public interest in openness in relation to the use of public resources and related financial issues. It is also acknowledged that there are occasions, in order to protect the financial and commercial interests that matters related to such information need to be discussed without being publicised. The reports deal specifically with financial and business matters and related discussions. Publication of such commercially sensitive information could adversely affect the interests of the bodies and the Councils and undermine the confidence of other Growth Deal participants in sharing sensitive information for consideration. This would be

contrary to the wider public interest of securing the best overall outcome.

# 9. OUTLINE BUSINESS CASE FOR PARC BRYN CEGIN, BANGOR

David Mathews (Land and Property Programme Manager) and Margaret Peters (Land and Property Project Manager) to present the report.

# 10. RESPONSIBLE ADVENTURE CHANGE REQUEST

Elliw Hughes (Growth Deal Programme Manager) and Dafydd Jones (Agrifood and Tourism Project Manager) to present the report.

# NORTH WALES ECONOMIC AMBITION BOARD 08/11/2024

### Present:

<u>Voting Members</u> – Councillors:- Mark Pritchard (Wrexham County Borough Council) (Vice-chair), Jason McLellan (Denbighshire County Council), Gary Pritchard (Isle of Anglesey County Council), Dave Hughes (Flintshire County Council) and Charlie McCoubrey (Conwy County Borough Council).

<u>Advisors</u> – Professor Joe Yates (Wrexham University), Aled Jones-Griffith (Grŵp Llandrillo Menai) and Paul Spencer (Bangor University).

<u>Chief Officers</u> - Dylan Williams (Isle of Anglesey County Council), Rhun ap Gareth (Conwy County Borough Council), Neal Cockerton (Flintshire County Council), Sioned Williams (Cyngor Gwynedd), Ian Bancroft (Wrexham County Borough Council) and Graham Boase (Denbighshire County Council).

Officers in attendance – Siwan Glyn (Audit Wales)

<u>Host Authority</u> - Iwan G Evans (Monitoring Officer), Dewi Morgan (Statutory Finance Officer), Siân Pugh (Assistant Head of Finance), Sara Jane Jones (Senior Accountant) and Rhodri Jones (Democracy Services Officer).

<u>Ambition North Wales</u> – Alwen Williams (Portfolio Director), Hedd Vaughan-Evans (Head of Operations), Stuart Whitfield (Digital Programme Manager), David Mathews (Land and Property Programme Manager) and Nia Medi Williams (Senior Executive Officer).

Observers – Wendy Boddington (Welsh Government Observer) and Gareth Ashman (UK Government Observer).

### 1. APOLOGIES

Apologies were received from:-

- Councillor Nia Jeffreys (Cyngor Gwynedd)
- Professor Edmund Burke (Bangor University) with Paul Spencer deputising
- Yana Williams (Coleg Cambria)
- Askar Sheibani (Business Delivery Board)
- Dafydd Gibbard (Cyngor Gwynedd) with Sioned Williams deputising
- Elliw Hughes (Ambition North Wales)

The Chair welcomed the deputies to the meeting and welcomed Professor Joe Yates to his first Board meeting.

#### 2. DECLARATION OF PERSONAL INTEREST

A declaration of personal interest was received from Alwen Williams (Portfolio Director) for Item 7 due to her appointment as interim Chief Executive of the North Wales Corporate

Joint Committee. It was noted that it was a prejudicial interest and she withdrew from the meeting during the discussion, after the presentation of part of the Report.

#### 3. URGENT ITEMS

No urgent matters were raised.

#### 4. MINUTES OF THE PREVIOUS MEETING

The Chair signed the minutes of the previous meeting, held on 20 September 2024, as a true record.

# 5. FINAL ACCOUNTS FOR THE YEAR ENDED 31 MARCH 2024 AND THE RELEVANT AUDIT

The report was presented by the Statutory Finance Officer.

#### **RESOLVED**

#### To approve:

- 'ISA260' report by Audit Wales in respect of NWEAB.
- NWEAB's final Statement of Accounts for 2023/24 (post-audit).

#### **REASONS FOR THE DECISION**

The final version (post-audit) of the Statement of Accounts for 2023/24 is presented here. The main amendments since the pre-audit version were outlined in Appendix 3 of the Audit Wales 'ISA260'.

### **DISCUSSION**

It was confirmed that the annual Statement of Accounts presented in the Report had been prepared in accordance with the Code of Practice on Local Authority Accounting. It was elaborated that this had been verified by Audit Wales, the external auditors of the Ambition Board.

It was explained that information submitted within the Report had already been shared with the Board when the Joint Committee's Revenue and Capital Out-turn Position for 2023/24 was presented (17 May 2024) and when submitting a draft Statement of Accounts (19 July 2024).

It was reported that Audit Wales intended to publish an unqualified audit opinion on the accounts this year. It was explained that this was confirmed after the Board had submitted a Letter of Representation to Audit Wales based on the Statement of Accounts. The need for the Vice-chair and the Statutory Finance Officer to sign the letter and submit it to the auditors, was emphasised.

Attention was drawn to a correction identified within the auditors' Report (ISA260) in Appendix 3. It was confirmed that this was a change to the wording of the Statement of Accounts and it did not affect the financial information.

All officers from Audit Wales and Cyngor Gwynedd's Finance Department were thanked for their work of preparing the Statement of Accounts.

An enquiry was received about a table summarising payments and income between the North Wales Corporate Joint Committee, Local Authorities, Further and Higher Education Establishments for the 2023/24 financial year, detailing the monies owed from the Ambition Board to Wrexham University. In response to the enquiry, the Assistant Head of Finance confirmed that this payment owed to the University related to capital grant funding on one of the Ambition Board projects. Members were reminded that the information seen in the table summarised the information at the end of the financial year and that monies owed had been paid early in this financial year (2024/25).

# 6. NORTH WALES GROWTH DEAL - QUARTER 2 PERFORMANCE AND RISK REPORT 2024/25

The report was presented by the Head of Operations.

#### **RESOLVED**

- To consider and note the Quarter 2 Performance Report and updated Portfolio Risk Register.
- To approve the submission of the Quarter 2 Performance Report to the Welsh Government and UK Government as well as the local authority scrutiny committees.

### **REASONS FOR THE DECISION**

Quarterly reporting on progress against the North Wales Growth Deal is one of the requirements of the Final Growth Deal Agreement. Following consideration by the Ambition Board, the reports will be shared with the Welsh Government, UK Government and the local authority scrutiny committees.

#### DISCUSSION

An update had been provided on the progress of the Board's Programmes against the North Wales Growth Deal, detailing the following main developments:

- Low Carbon Energy Programme Members were reminded that a 'Cydnerth'
  Outline Business Case had been approved by the Board in July. It was noted that
  significant progress had been made to strengthen the off-take position for Holyhead
  Hydrogen Hub with a Memorandum of Understanding in place to move the project
  forward. It was confirmed that there was significant interest in the 'SelltoWales'
  project as part of the Smart Local Energy scheme.
- Land and Property Programme It was explained that positive developments could be seen in projects such as Warren Hall, Western Gateway, Former North Wales Hospital, Parc Bryn Cegin and Wrexham Gateway. It was recognised that a delay could be seen in the Holyhead Port and Kinmel Studios projects and that the projects appeared red on the Risk Register.
- Advanced Manufacturing Innovation Programme It was assured that the work
  of constructing the Enterprise Engineering and Optics Centre was developing well
  and that a further procurement campaign for the project had been launched.
  Members were reminded that the Business Justification Case for the Centre for
  Environmental Biotechnology had been approved by the Board in July 2024 and the
  project was working towards signing the Grant Funding Agreement.
- Agri-Food and Tourism Programme It was confirmed that the Responsible Adventure project was continuing to develop an Outline Business Case to be presented to the Board. It was noted that the Full Business Case of the Tourism

Talent Network had been approved by the Board in September 2024. It was recognised that Glynllifon's Rural Economy Hub project continued to appear red on the risk register and was considering options following feedback on their environmental inspection.

 Digital Programme – Attention was drawn to recent engagement developments of the 4G+ Connected Key Sites and Corridors project. Members were also reminded that the 'Advanced Wireless' Outline Business Case and the Business Justification Case of the LPWAN project had been approved by the Board in recent months.

It was confirmed that there was no change in rating for the North Wales Growth Deal Portfolio Risk Register.

# 7. FUNCTIONS OF THE NORTH WALES ECONOMIC AMBITION BOARD - TRANSFER TO THE CORPORATE JOINT COMMITTEE

The report was submitted by the Portfolio Director and Chief Officer of Isle of Anglesey County Council.

#### **DECISION**

- 1. To accept the update on work to establish the North Wales CJC including the transfer of the Growth Deal and progressing on tasks required to carry out the statutory duties of the CJC.
- 2. To authorise the Portfolio Director to agree on a revised programme and transfer date with the Local Authorities and Higher and Further Education partners within the target date of 31 March 2025.
- 3. To approve the extension of the temporary arrangements to release the Portfolio Director's time for two days per week to undertake the Interim Chief Executive role until 31 March 2025 or the transfer date, depending on which comes first.

## **REASONS FOR THE DECISION**

In December 2021/January 2022, the Cabinet and Executives in each of the six Local Authorities and the wider Ambition Board partnership agreed, in principle, that the functions of the North Wales Economic Ambition Board (the Ambition Board) should be transferred by way of a delegation agreement to the CJC. The statutory framework and the establishment of the CJC require the focus and resources needed to develop the transfer work. Approval from all partner organisations and governments is required before the transfer can take place.

The functions and partnership organisation of the Ambition Board are currently set out in GA2. This also includes the governance and long-term arrangements for financially supporting the Growth Deal and the Portfolio Management Office to deliver the plan. Under the proposed delegation agreement, the Growth Deal and associated financial arrangements would transfer to the CJC and would respond in part to the power given to the CJC to promote regional economic well-being. This Economic Well-being function coexists with the economic development powers of each of the councils in the north. Regional partners will need to agree and co-develop how these functions will work regionally, as part of the establishment of the CJC. It also needs to be recognised that the original decisions in principle to transfer the Growth Deal were taken when the CJC concept was still being developed. Therefore, the exact model for the transfer arrangements will be agreed with partners as part of the next steps.

In order to implement the transfer, there are key legal issues that are being developed

- Agreement with the Governments on the transfer (novation) of the Growth Deal to the CJC and the model for achieving this. The principle of transfer has received government support.
- 2. Formal decisions by the parties to Governance Agreement 2 (GA2) and the CJC to agree to transfer the functions of the Growth Deal and the function of the Accountable Body to the CJC.
- 3. Create a Collaboration Agreement between the GA2 parties and the Corporate Joint Committee. The agreement will be a successor to GA2 and will in many ways reflect the current arrangements. However, the different corporate status of the CJC will mean that aspects of the agreement will need to be approached in different ways. These reflect the fact that GA2 created a Joint Committee of Constituent Councils with delegated powers while the CJC (despite its name) was a statutory corporation. The aim, however, is to reflect and seek to replicate the partnership arrangements within the transfer model and to provide a contractual framework to ensure that the Growth Deal is delivered and to continue the partners' financial commitments to the project.

1 November has been set as a provisional target date for the transfer of functions from the Ambition Board to the North Wales Corporate Joint Committee. This date was contingent on the receipt of the required transfer approvals and a number of key steps and decisions remain incomplete. These include:

- agreement on the governance model for decision making.
- circulating and agreeing the draft GA3 (successor to GA2) to make coding arrangements.
- reaching a novation agreement for the Growth Deal with the Welsh Government.
- completion of a GA3 partnership agreement.

Therefore a transfer date of 1 November 2024 is unachievable.

#### DISCUSSION

It was explained that the discussion presented a further update on the process of establishing the North Wales Corporate Joint Committee (CJC), detailing the transfer of some of the functions of the Ambition Board to the CJC.

Members were reminded that Cabinet Members and Chief Officers of the Local Authorities had agreed to this transfer in principle with the Board's partners. It was noted that 1 November 2024 had been considered as a target date for the transfer, subject to the receipt of approval of it by all Board partners, the entering legal agreements and the need to complete necessary steps. It was acknowledged that it was not possible to transfer on this draft date.

A revised transfer timetable for the transfer of the Growth Deal was reported. It was confirmed that options were being considered and it was aimed at ensuring all appropriate steps to enable the transfer to be delivered no later than 31 March 2025.

The Portfolio Director left the meeting for Members to discuss temporary arrangements to free up the Portfolio Director's time to undertake the role of Interim Chief Executive of the CJC until 31 March 2025, or the transfer date (if the transfer took place before this date).

It was confirmed that there were no legal developments arising as approving this arrangement would only be an extension of existing arrangements.

Concern was expressed that the draft transfer date was being withdrawn due to the complexity of the appropriate steps and that this was having an impact on developments. Assurance was sought for the transfer to be implemented as soon as possible so that a full-time Chief Executive could be employed to provide leadership to the CJC.

#### 8. EXCLUSION OF PRESS AND PUBLIC

RESOLVED to exclude the press and public from the meeting during the discussion of Item 9 as it is likely that exempt information will be disclosed as defined in Paragraph 14 of Annex 12A of the Local Government Act 1972 - Information regarding the financial or business transactions of any particular person (including the authority holding such information).

There was an acknowledged public interest in being open about the use of public resources and related financial issues. It was recognised, however, that there were occasions in order to protect public financial and commercial interests, where such information must be discussed without being publicised. The reports related specifically to financial and business matters and related discussions. Publication of such commercially sensitive information could adversely affect the interests of the bodies and the Councils and undermine the confidence of other Growth Deal participants in sharing sensitive information for consideration. This would be contrary to the wider public interest of securing the best overall outcome.

### 9. UPDATE ON THE 2024 PORTFOLIO BUSINESS CASE

The report was presented by

### **DECISION**

- 1. To approve the 2024 update of the Portfolio Business Case and its submission to the Welsh Government and UK Government as part of the annual award of funding process.
- 2. To request that the Portfolio Director submit all required documentation and change request form to the Welsh and UK Governments as part of the annual award of funding process and delegate to the Portfolio Director, in consultation with the Vice-chair of the North Wales Ambition Board, the Monitoring Officer and the s151 Officer, authority to negotiate with the Welsh Government and UK Government on the timing of the award of funding and to make any minor amendments for either government.
- 3. To note the Gateway Review report and request that the Portfolio Director develop an action plan to address the recommendations.
- 4. To approve the withdrawal of the Deeside Anaerobic Digestion plant project from the North Wales Growth Deal.
- 5. To agree the approach to projects that are at risk of reallocation of funding and ask the Portfolio Director to initiate the process and report to the Board on the main decision points set out in Appendix 5.
- 6. To arrange a meeting with relevant Welsh Government and UK Government Ministers, ensuring that additional strategic matters are arranged in advance to provide further certainty in the North Wales Economic Ambition Board Portfolio Business Case.

REASONS FOR THE DECISION
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The reasons were stated within the report.

# **DISCUSSION**

The report	was	discussed.
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Tł	ne meeting started at 09:30am and ended at 11:05am
	Chair



# REPORT TO THE NORTH WALES ECONOMIC AMBITION BOARD 6<sup>th</sup> of December, 2024

**TITLE:** Former North Wales Hospital, Denbigh – Change Request

**AUTHOR:** David Mathews, Land and Property Programme Manager

#### 1. PURPOSE OF THE REPORT

1.1. The purpose of the report is to submit a change request for the Former North Wales Hospital Project for consideration by the Board.

#### 2. DECISION SOUGHT

2.1. That the Board agree in principle to the change request for the grant recipient for the Former North Wales Hospital project and delegate to the Portfolio Director in consultation with the Chair, Vice Chair, Host Authority Section 151 Officer and Monitoring Officer to agree the detail of the change requests including any further amendments that may be required to complete and enter into the Grant Funding Agreement.

#### 3. REASONS FOR THE DECISION

- 3.1. The Full Business Case (FBC) for this Project was prepared on behalf of Jones Bros Ruthin (Civil Engineering) Co. Ltd and approved by the Board on the 17<sup>th</sup> of May, 2024.
- 3.2. The Full Business Case stated that 'Jones Bros Ruthin (Civil Engineering) Co. Ltd will be contracting this project through its holding company Jones Bros Ruthin Development Holdings Ltd'.
- 3.3. Initial negotiations identified that Jones Bros Ruthin (Civil Engineering) Co. Ltd was not to be a party to any contractual documents relating to the project. Consequently, NWH Ltd were introduced by Jones Bros Ruthin (Civil Engineering) Co. Ltd as the proposed new grant recipient and Special Purpose Vehicle for the project with Jones Bros Ruthin Development Holdings Ltd company acting as the guarantor.







#### 4. CURRENT POSITION AND NEXT STEPS

- 4.1. The current position for the project is as follows:
  - Ambition North Wales's Grant Funding Agreement is at an advanced stage and the Portfolio Management Office are seeking to have an agreed draft before Christmas.
  - UK Government confirmed the Levelling Up Funding Round 3 of £3m for the project in November 2024.
  - The Section 106 Agreement (s106) is currently being negotiated between Denbighshire County Council and NWH Ltd.

# 4.2. <u>Next Steps to move the project into delivery:</u>

The following items will need to be completed to move the project into delivery:

- Denbighshire County Council and NWH Ltd to agree final position on s106 and schedule of planning conditions and complete the agreement;
- Ambition North Wales to confirm Subsidy Control position;
- Ambition North Wales/ NWH Ltd to agree Grant Funding Agreement;
- Denbighshire County Council / Jones Bros Ruthin (Civil Engineering) Co. Ltd to agree the Levelling Up Funding MoU agreement.

#### 5. **DUE DILIGENCE**

- 5.1 The Portfolio Management Office has undertaken such due diligence as is possible on the grant recipient and guarantor. This has comprised checks at the London Gazette, Companies House and Dunn & Bradstreet reports. All these enquiries have confirmed that the Directors of the grant recipient and guarantor are the same individuals as per Jones Bros Ruthin (Civil Engineering) Co. Ltd.
- 5.2 The enquiries have confirmed that neither of these companies have any charges or applications for winding up made against them. It should be noted that both of these firms are named parties on the Development Agreement granted by Denbighshire County Council to NWH Ltd. The Ambition North Wales Grant Funding Agreement would therefore be bought into line with the companies linked to the Development Agreement and who will hold the freehold title for the site once the conveyance from Denbighshire County Council completes.

## 6. CONCLUSIONS

6.1. This change request resolves an administrative oversight in the drafting of the Full Business Case which conflicted with the Development Agreement completed between Denbighshire County Council and NWH Ltd. This change request ensures that the parties to the Ambition







North Wales Grant Funding Agreement and the parties to the Development Agreement, and in due course the legal owners of the site are consistent.

### 7. FINANCIAL IMPLICATIONS

7.1. There are no direct financial implications arising from this decision.

#### 8. LEGAL IMPLICATIONS

8.1 Approval of the change request would provide the delegated authority to the Portfolio Director to conclude negotiations and enter into the Grant Funding Agreement in consultation with the Chair, Vice-Chair, Monitoring Officer and s151 Officer.

#### **STATUTORY OFFICERS RESPONSE:**

### i. Monitoring Officer:

"This report deals with a technical issue related to this site and the funding documents — It aligns the Growth Deal investment with Denbighshire County Councils parallel arrangements. The proposed decision is supported by legal advice."

# ii. Statutory Finance Officer:

"I am satisfied that the decision sought is appropriate in terms of the arrangements in place to safeguard the financial resources of the Growth Deal. Ensuring legal consistency as outlined above is essential in terms of project governance."

